

SOUTH WAIRARAPA DISTRICT COUNCIL

28 JUNE 2017

AGENDA ITEM C7

WELLINGTON REGION WASTE MANAGEMENT AND MINIMISATION PLAN DECISIONS AND RECOMMENDATIONS

Purpose of Report

To seek Council's approval of the proposed changes to the draft Wellington Region Waste Management and Minimisation Plan 2017-2023 (WMMP).

Recommendations

Officers recommend that the Council:

1. *Receive the information.*
2. *Approves the changes to the Wairarapa Action Plan within the draft Wellington Region Waste Management and Minimisation Plan 2017-2023.*
3. *Approves the recommended amendments to the Regional Action Plan within the draft Wellington Region Waste Management and Minimisation Plan 2017-2023.*
4. *Adopts the proposed responses to submissions received by Council on the Wellington Region Waste Management and Minimisation Plan 2017-2023.*

1. Executive summary

Following the three Wairarapa councils' agreement of the proposed changes, the decisions and recommendations will be forwarded to the Wellington Region WMMP Joint Committee. The committee will meet on 10 July 2017 to consider all submissions and make recommendations for changes to the plan. The committee will meet again on 31 July 2017 to finalise the plan.

All councils will adopt the plan at their meeting in August. The current plan will remain in effect until the new plan is adopted.

2. Background

2.1 Legislative requirements

Under the Waste Management Act 2008, councils are required to prepare and adopt a waste management and minimisation plan. The plan must be reviewed every six years. Masterton District Council's (MDC's) current plan was reviewed in 2011.

2.2 Consultation on the WMMP

Consultation on the WMMP was run alongside MDC's 2017-18 Annual Plan consultation, using the Special Consultative Procedure. The public consultation period ran from 7 April to 8 May 2017. Carterton District Council and South Wairarapa District Council also consulted on the WMMP alongside their Annual Plan process.

In total, the three Wairarapa councils received 20 submissions on the WMMP. Ten of these were submitted to MDC.

Submitters were given an opportunity to present their submission verbally on the 31 May (MDC) and 1 June (SWDC). MDC heard two submitters, SWDC heard one.

3. Conclusion

3.1 Responses to Submitters

The recommended responses to submitters are included with this report as Appendix 1 for Council's review and approval.

3.2 Proposed amendments to the WMMP

Representatives of the three Wairarapa councils met on 9 June 2017 to jointly agree the changes to the Wairarapa Action Plan and the recommendations for amendments to the Regional Action Plan. These proposed changes are included with this report as Appendix 2 for Council's review and approval.

4. Appendices

Appendix 1 – Joint Wellington Region WMMP submissions – Masterton, Carterton and South Wairarapa District Councils

Appendix 2 – Draft Wairarapa WMMP submission decisions and recommendations overview

Contact Officer: Mark Allingham, Group Manager Infrastructure and Services

**Appendix 1 – Joint
Wellington Region WMMP
submissions – Masterton,
Carterton and South
Wairarapa District Councils**

JOINT WELLINGTON REGION WMMP SUBMISSIONS – MASTERTON, CARTERTON AND SOUTH WAIRARAPA DISTRICT COUNCILS

Submitter Details			Do you agree with the proposed...													Summary of submission comments/considerations/recommendations	
Sub #	Name	Org	Wish to be Heard?	Primary regional target?	Regional action 1?	Regional action 2?	Regional action 3?	Regional action 4?	Regional action 5?	Regional action 6?	Regional action 7?	Regional action 8?	Regional action 9?	Regional action 10?	Wairarapa joint action plan?	Summary	Comments/Considerations/Recommendations
1	Casey Morris (CDC)		Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No comment	In response to your submission, Council resolves to include the Toy Library as a stakeholder in the local Waste Reduction Action Plan.
2	Chris Laidlaw (CDC)	Greater Wellington Regional Council	Does not state													GWRC supports the WMMP's goal of reducing waste & commitment of the region's TAs to work together to achieve this.	In response to your submission, the Council thanks you for your submission and your support for the WMMP.
3	Jacqui Barnes (CDC)		No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	1. Commented that there's too much reliance on contractors, like to see better use of local unemployed people and youth.	In response to your submission, Council resolves that while this service is currently contracted out, the staff used are locals. The option to use further local staff in the resource recovery operation is currently being investigated.
																2. Suggested an inorganic collection once or twice a year & sales of reusable household & buildings materials may help to reduce illegal dumping.	South Wairarapa does provide an inorganic collection service and the Waste Minimisation Officer will be investigating options and making a recommendation on extending this service as part of the Long Term Plan discussions next year.
																3. Suggested green waste be made into compost for the public to purchase.	Green waste is composted and available for purchase at Masterton Transfer Station. Improving the marketing of this service will be included in the Waste Minimisation role.
4	Dana Carter (CDC)	Enviroschools Te Upoko o Te Ika a Maui	Does not state													1. Requesting CDC work with all Wellington region councils to adopt a more ambitious target for reduction in waste going to landfill.	In response to your submission, Council resolve that while zero waste is a long term aspiration for the community, the one third reduction target is an ambitious target that can be achieved within the duration of this Waste Minimisation Plan. This target will be reviewed again in six years.
																2. Requesting that Councils note the importance that the Enviroschools programme can play in meeting the goals of the draft WMMP.	In response to your submission, Council note the importance of the Enviroschools programme.
																3. Requesting that the Wairarapa Action Plan is amended to include reference to Enviroschools.	The Council resolves to include Enviroschools in the local actions as a key stakeholder regarding waste minimisation and education.
5	Lucia Zanmonti (CDC)	Boomerang Bag Initiative	Yes	Yes	No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	1. The Boomerang Bag Initiative is a reusable bag project in Carterton to cut down on plastic bag usage.	In response to your submission, the Council resolves to include the Boomerang Bag operation as a key stakeholder in the local actions for waste minimisation and reduction.

																	2. The Boomerang Bag Initiative supports the regional vision "Waste Free, Together."	
6	Steve Carson (CDC)		Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	1. Suggesting disposal of waste within the Wellington region due to high cost of transport. 2. Recommending the Councils put in a proposal for the MfE contestable fund. 3. Suggesting Councils attend the WasteMINZ conference to gain inspiration. 4. Suggest the bylaw be implemented to manage waste.	In response to your submission, the Council advises that options are currently being reviewed for alternative landfill options. Masterton District Council have secured funding from the Ministry for the Environment's contestable fund in the past for special waste disposals and it is part of the plan to look at using this fund again in the future. Local action LM:6 is for the Councils to support private applicants in applying for waste levy funds. The Waste Minimisation Officer will be attending the Waste Minimisation conference in the future. The bylaw that is currently being developed will ensure that waste collection services include the provision for collection of recyclable materials.
Submitter Details			Do you agree with the proposed.....													Summary of submission comments/considerations/recommendations		
Sub #	Name	Org	Wish to be Heard?	Primary regional target?	Regional action 1?	Regional action 2?	Regional action 3?	Regional action 4?	Regional action 5?	Regional action 6?	Regional action 7?	Regional action 8?	Regional action 9?	Regional action 10?	Wairarapa joint action plan?	Summary	Comments/Considerations/Recommendations	
7	Hamish Sisson (SWDC)	International Waste Ltd	Yes													1. Supporting the waste minimisation target and regional actions. 2. Challenging councils to lower the waste minimisation target and make it more aspirational, such as 300kg per person per annum by 2026. 3. Recommending the plan be amended to include the correct disposal of household medical waste, sharps/syringes, pharmaceuticals, mercury and sanitary waste. 4. Recommending gate fees of council-owned landfills to \$250/tonne and/or on other landfills impose levies to increase the total cost to \$250/tonne.	In response to your submission, the Council thanks you for your support of the WMMP target and regional actions. Council resolve that while zero waste is a long term aspiration for the community, the one third reduction target is an ambitious target that can be achieved within the duration of this waste minimisation plan. This target will be reviewed again in six years. The current bylaw review will consider requirements for this type of waste. Education covering hazards material will be part of the Waste Minimisation Officer's work. The Councils will recommend to the regional committee that this issue be considered as part of a regional response. The Council has lobbied to increase the landfill levy to increase costs for disposal but this has to happen for all landfills otherwise diversion to private landfills will occur.	
8	Chris Laidlaw	Greater Wellington	Does not													GWRC supports the WMMP's goal of reducing waste &	In response to your submission, the Council thanks you for your submission and your support for the WMMP.	

																	from the waste stream.	
13	Hamish Sisson (MDC)	International Waste Ltd	Does not state	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	1. Supporting the waste minimisation target and regional actions. 2. Challenging councils to lower the waste minimisation target and make it more aspirational, such as 300kg per person per annum by 2026. 3. Recommending the plan be amended to include the correct disposal of household medical waste, sharps/syringes, pharmaceuticals, mercury and sanitary waste. 4. Recommending gate fees of council-owned landfills to \$250/tonne and/or on other landfills impose levies to increase the total cost to \$250/tonne.	In response to your submission, the Council thanks you for your support of the WMMP target and regional actions. Council resolve that while zero waste is a long term aspiration for the community, the one third reduction target is an ambitious target that can be achieved within the duration of this waste minimisation plan. This target will be reviewed again in six years. The current bylaw review will consider requirements for this type of waste. Education covering hazards material will be part of the Waste Minimisation Officer's work. The Councils will recommend to the regional committee that this issue be considered as part of a regional response. The Council has lobbied to increase the landfill levy to increase costs for disposal but this has to happen for all landfills otherwise diversion to private landfills will occur.
14	Holly Hullena (MDC)	Wairarapa Road Safety Council	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Suggesting an inorganic collection that includes child car seat restraints is held at least once a year.	The Waste Minimisation Officer will coordinate with the Sustainability Trust on the disposal methods for car seat restraints.
15	Colin Gowans (MDC)		Yes	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	Yes	No	No	No	No	No comments provided.	In response to your submission, the Council thanks you for your submission.
16	Erik Pedersen (MDC)		No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	1. Commented that the plan is very verbose and wondered how many people could/would read and understand it. 2. Commented that current kerbside bin collection does little to encourage sorting of waste. Noted that no matter how hard an individual tries to minimise waste, there is still an issue with excessive packaging.	In response to your submission, the Council notes your comments regarding the plan. The Council provides a service to make it as easy as possible to sort recyclables into each crate and is currently investigating the potential for using wheelie bins for this service. The Waste Minimisation Officer will be undertaking further public education campaigns regarding recycling and the Council is committed to continue lobbying the packaging industry with regard to excessive use of packaging.
17	Dana Carter (MDC)	Enviroschools Te Upoko o Te Ika a Maui	Yes														1. Requesting MDC to work with all Wellington region councils to adopt a more ambitious target for reduction in waste going to landfill. 2. Requesting that Council note the importance that the Enviroschools programme can play in meeting the goals of	Council resolve that while zero waste is a long term aspiration for the community, the one third reduction target is an ambitious target that can be achieved within the duration of this waste minimisation plan. This target will be reviewed again in six years. The Council recommend that Enviroschools be noted as a key stakeholder in the local action of the WMMP.

																the draft WMMP.	
																3. Requesting that the Wairarapa Action Plan is amended to include reference to Enviroschools.	The Council resolves to include Enviroschools in the local actions as a key stakeholder regarding waste minimisation and education.
18	Alisdair Palmer (MDC)		No	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes		1. Recommending a drop-off point or collection place be established in the Wairarapa for e-waste.	In response to your submission, Council advises that E-waste disposal is an option that is currently being investigated as part of the Solid Waste Contract and a decision will be made later in the year regarding its implementation.
																2. Requesting that consideration is given to using transfer sites as a collection point for polystyrene or explore other options to handle this waste.	The Council resolve that an additional local action should be added to consider implementing polystyrene recycling options at the transfer stations.
																3. Commented that the cost to ratepayers for using the Masterton transfer site has become unacceptable.	Your comments regarding the cost of waste are noted. The main focus of WMMP is to reduce waste volumes and therefore costs through reduction, reuse and recycling.
19	Ursula MacFarlane (MDC)	Waiwaste Food Rescue Group	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes				Requesting that food rescue be considered for inclusion in the WMMP.	In response to your submission, Council resolve to include food rescue as a stakeholder in the local action waste reduction action plan.
20	Ray Stewart (MDC)	Sustainable Wairarapa	Does not state													1. Requesting consideration is given to initiating a separate food waste collection.	In response to your submission, Council advises that options for food waste are currently being investigated and is intended to be publicly consulted on this later in the year.
																2. Requesting support of Enviroschools, Resource Recovery Centre and WaiWaste.	Council currently supports these activities and is proposing to recognise them as stakeholders in the WMMP.
																3. Suggesting the appointment of a fulltime dedicated Waste Minimisation and Education Officer.	A full time Waste Minimisation Officer is included in the local actions of the WMMP.
																4. Recommending a greater effort in encouraging local business to be more waste-conscious and more attention to reducing 'clean fill' and CBD waste.	Your comments regarding encouraging local businesses to be more waste conscience will be part of the Waste Minimisation Officer's education programme.

**Appendix 2 – Draft
Wairarapa WMMP
submission decisions and
recommendations overview**

Submission summary/ key submission themes considered by the Wairarapa Councils	Local Decision – The Joint Committee is advised that the following changes are to be made to the Wairarapa Action Plan:	Regional Recommendations The Wairarapa Councils recommend the following:
Regulation		
Appropriate disposal, management and regulation of hazardous waste is required (s7, 10).	Can include in bylaw review, R4. No change required.	Recommend that the Joint Committee recognise that the disposal of hazardous medical waste is a regional issue.
Support for a bylaw to require recycling (s6).	Can be investigated under R1. No change.	RC1. No change required.
Engagement		
Education is required regarding the availability and location of waste disposal drop-off facilities and hazardous waste disposal options (s10).	Can be investigated under E2 and IN6. No change required.	RE1. No change required.
Requests for additional community group funding to support waste minimisation (S4, 12).	Recognise that community groups are important stakeholders for the promotion and education on the issue of waste minimisation by amending local action E3 , as follows: 'Liaise with the Ministry for the Environment, the Department of Conservation, and Greater Wellington Regional Council <u>and community stakeholders (including but not limited to: toy libraries, Waiwaste Food Rescue Group and Enviroschools)</u> to ensure a consistent approach to education and promotion'.	

<p>Request for TAs to work with community groups to support education and waste minimisation (s9,3,17 – all being submissions from enviroschools; and s20).</p>	<p>Recognise that community groups are important stakeholders for the promotion and education on the issue of waste minimisation by amending local action E3, as follows:</p> <p>‘Liaise with the Ministry for the Environment, the Department of Conservation, and Greater Wellington Regional Council <u>and community stakeholders (including but not limited to: toy libraries, Waiwaste Food Rescue Group and Enviroschools)</u> to ensure a consistent approach to education and promotion’.</p> <p>Also, amend LM.4, as follows:</p> <p>Amend title: Partnering with groups outside the Wairarapa.</p> <p>Amend action: Partnering with community groups, businesses, <u>and other</u> local authorities outside the Wairarapa.</p>	
<p>Collections</p>		
<p>Request polystyrene collection points in the Wairarapa (s18).</p>	<p>Amend the action plan to include a new local action, as follows:</p> <p><u>‘Consider the viability of recycling and/or re-processing polystyrene in the Wairarapa’.</u></p>	
<p>Request that organic (food waste) collection provision is considered by (Masterton) Council (s20).</p>	<p>Will be investigated under the Solid Waste Contract renewal. Investigate under C3. No change required.</p>	<p>RIN1 & 2. No change required.</p>
<p>Infrastructure</p>		
<p>There is a need for an e-waste drop-off point for the</p>	<p>Will be investigated under the Solid Waste</p>	<p>RLM3 & 4. No change required.</p>

Wairarapa (s18).	Contract renewal. Investigate under IN3. No change required.	
Leadership and Management		
Support is signalled for the proposed waste reduction target – to reduce waste by a third (s2, 7, 8)	Will be implemented under LM1. No change required.	Recommend that the Joint Committee maintain the draft WMMP waste reduction target.
More ambitious targets for waste reduction are required (s1, 7, 11).	Will be implemented under LM1. No change required.	Recommend that the Joint Committee maintain the draft WMMP waste reduction target (to reduce waste across the region by a third by 2026). Preliminary background work has signalled that this target is potentially achievable, but at the same time it remains an aspirational goal for all TAs.]
Review the price of landfill disposal (s7).		The Wairarapa does not operate any landfills; therefore the matter of landfill pricing is considered a regional matter for Joint Committee consideration.
Extend lobbying to address the use of polystyrene meat trays (s10).	Can be investigated under E6. No change required.	Although this issue is potentially already covered by the regional lobbying actions, it has been referred onto the Joint Committee to highlight the need for (regional) lobbying on this issue.
Suggest the appointment of a full-time dedicated waste minimisation (and education) officer (s20).	Already covered under LM3. No change required.	
Encourage local business to be more waste conscious and provide more attention to 'clean fill' CBD waste (s20).	Can be investigated under E1, 6 & 8 and LM9. No change required.	RE1 & RN1.
Other		
Plastic bags: - There is a need for soft plastic recycling (s11).	Can be investigated under C1. No change required.	RC1. No change required.

- People should use recyclable bags opposed to plastic bags at supermarkets (s5).	“Boomerang Bags” added as a stakeholder in E3. Can also be investigated under E1 & 8. No change required.	
Excessive packaging is an issue (s16).	Can be investigated under E4.	RLM4.
The plan is difficult to understand (s16).	Noted	
Request that food rescue be included in the WMMP (s19).	Can be investigated under C1 & 3 and E3 with added community stakeholders.	RIN1 & 2.

Proposed local action plan changes are as follows (in red text):

Reference and Title	Description	Time Frame	Funding Options	Strategic Goals & Hierarchy Position	Method and Targets
E.3: Education and Promotion	Liaise with the Ministry for the Environment, the Department of Conservation, Greater Wellington Regional Council and community stakeholders (including but not limited to) toy libraries, Waiwaste Food Rescue Group, boomerang bags and Enviroschools to ensure a consistent approach to education and promotion.	Ongoing – Continue as part of waste minimisation role and co-ordinate with regional actions.	Rates and Waste Levy	To investigate and where appropriate develop partnership, joint working and co-operation across the private and community sectors as well as territorial and regional councils including shared services. Hierarchy level: Reduction	Action D: Deliver enhanced regional engagement, communications and education.
C.7: Management of Polystyrene	Consider the viability of recycling and/or re-processing polystyrene in the Wairarapa.	Continue as part of waste minimisation role.	Rates and Waste Levy	Objective: To provide a local recycle and/or reuse method for polystyrene and divert it from disposal in landfill. Hierarchy level: Recycling	Action B: Investigate and develop a region-wide resource recovery network – including facilities for construction and demolition waste, food and/or biosolids, and other organic waste.
LM.4: Partnering with groups outside the Wairarapa	Investigate partnering with community groups, businesses and other local authorities outside the Wairarapa.	Investigate as part of waste minimisation role	Rates/Waste Levy	Objective: To engage the community and provide information, education and resources to support community actions. Hierarchy level: All Levels	Action I: Identify specific targets in the Waste Management and Minimisation Plan for each council and the region, specifying achievable reduction, reuse, recycling, and diversion of waste.

